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## Karlin & Long, LLC

Certified Public Accountants

May 31, 2020 To the Honorable Mayor and City Council City of Wathena, Kansas

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Wathena, Kansas for the year ended December 31, 2019. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated January 1, 2020. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of Wathena, Kansas are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2019. We noted no transactions entered into by City of Wathena, Kansas during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosure affecting the financial statements was:

The use of the statutory basis method in compliance with the Kansas Municipal Audit and Accounting Guide for the preparation of the financial statements.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

10115 Cherry Lane Lenexa, Kansas 66220 (913) 829-7676 2200 Kentucky Avenue Platte City, Missouri 64079 (816) 858-3791 901 Kentucky Street, Suite 104 Lawrence, Kansas 66044 (785) 312-9091

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#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated May 31, 2020.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to City of Wathena's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as City of Wathena's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We were engaged to report on the regulatory required supplemental information, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the use of the mayor and city council of the City of Wathena, Kansas and is not intended to be, and should not be, used by anyone other than these specified parties.

Cordially,

Karlin & Long, LLC

Certified Public Accountants

Karlin & Long, LLC

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# CITY OF WATHENA, KANSAS REGULATORY BASIS FINANCIAL STATEMENTS For the year ended December 31, 2019 And INDEPENDENT AUDITOR'S REPORT

Karlin & Long, LLC
Certified Public Accountants



## Karlin & Long, LLC Certified Public Accountants

The Honorable Mayor and City Council 206 St. Joseph St. Wathena, KS 66090

#### INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Wathena, Kansas ("Municipality") as of and for the year ended December 31, 2019, and the related notes to the financial statement.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the

financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the City of Wathena to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Wathena as of December 31, 2019, or changes in financial position and cash flows thereof for the year then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Wathena, Kansas ("Municipality") as of December 31, 2019, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

#### Report on Supplementary Information

Our audit was conducted for the purpose of forming opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Karlin & Long, LLC

Certified Public Accountants

Karlin & Long, LLC

Lawrence, KS May 31, 2020

CITY OF WATHENA, KANSAS Summary Statement of Receipts, Expenditures, and Unencumbered Cash Regulatory Basis For the Year Ended December 31, 2019

Ending Cash Balance	486,768	70,451	12,327 15,626	26,437	105,300	3,480	87,343	I		358,940		568,403	232,689	248,103	31,982	0	197,700	2,445,550	2,038,211	300	407 039	2000
	<del>69</del>																	 •••"	₩			•
Add Outstanding Encumbrances and Accounts Payable	2,695	22,124										40,165	9,451	-				74,436				
Η "	69																	€9			nt Pool	170
Ending Unencumbered Cash Balance	484,073	48,327	12,327 15,626	26,437	105,300	3,480	87,343	_		358,940		528,238	223,238	248,102	31,982	0	197,700	2,371,114	Checking Accounts	Savings Accounts Petty Cash	Municipal Investment Pool	oder to compare
Ď 9	6-9																	60 	Ü :	Pet P	Mar.	5
Expenditures	425,436	0	26,229 1,063	0	0	700	0	0		65,325		1,108,737	292,559	316,265	28,035	152,017	224,304	2,640,670				
	s <sub>2</sub>																	\$>				
Cash Receipts	592,578	36,127	34,610 7,609	. 54	30,454	2,174	180	0		72,330		1,109,089	297,554	221,403	8,068	61,857	187,676	2,661,763				
	64																	s>				
Prior Year Cancelled Encumbrances	0	0	00	0	0	0	0	0		0		0	0	0	0	0	0	0				
Ē	€9																	€				
Beginning Unencumbered Cash Balance	316,931	12,200	3,946 9,080	26,383	74,846	2,006	87,163			351,935		527,886	218,243	342,964	51,949	90,160	234,328	2,350,021				
<u> </u>	69																	<del>⇔</del>				
Funds	General Funds General	Special Purpose Funds Special highway	Employee benefit Special parks and recreation	Tort liability	Equipment reserve	Law enforcement	Municipal pool	Asset forfeiture	Capital Projects Funds	Electrical project	Business Funds:	Electric system	Water system	Sewer system	Sewer lagoon replacement	KDHE lagoon project	City Sales Tax Infrastructure	Total Reporting Entity	Composition of Cash			

The notes to the financial statements are an integral part of this statement.

2,445,550

Total Reporting Entity

CITY OF WATHENA, KANSAS Summary of Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

			Adj	Adjustments to	Adjustments		Total	Ħ	Expenditures		Variance -
		Certified	ŏ	Comply with	for Qualifying		Budget for	ゔ	Chargeable to		Over
Funds	1	Budget	_	Legal Max	Budget Credits	ı	Comparison	ଠା	Current Year		(Under)
General Funds											
General	↔	689,800	ᢒ	0	0	₩	689,800	↔	425,436	<del>6∕3</del>	(264,364)
Special Purpose Funds											
Special highway		35,500		0	0		35,500		0		(35,500)
Employee benefit		35,000		0	0		35,000		26,229		(8,771)
Special parks and recreation		10,000		0	0		10,000		1,063		(8,937)
Tort liability		0		0	0		0		0		0
Equipment reserve		40,000		0	0		40,000		0		(40,000)
Law enforcement		2,000		0	0		2,000		700		(1,300)
Municipal pool		87,116		0	0		87,116		0		(87,116)
Asset forfeiture		5,000		0	0		5,000		0		(5,000)
Capital Projects Funds											
Electrical project		67,000		0	0		67,000		65,325		(1,675)
Business Funds:											
Electric system		1,267,900		0	0		1,267,900		1,108,737		(159,163)
Water system		380,700		0	0		380,700		292,559		(88,141)
Sewer system		373,300		0	0		373,300		316,265		(57,035)
Sewer lagoon replacement		40,000		0	0		40,000		28,035		(11,965)
KDHE lagoon project		152,017		0	0		152,017		152,017		0
City Sales Tax Infrastructure		300,000		0	0		300,000		224,304		(75,696)

#### CITY OF WATHENA, KANSAS GENERAL FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

		•				Variance- Over
GLGIY DECEDES	•	Actual		Budget		(Under)
CASH RECEIPTS Taxes and Shared Revenues						
Ad valorem property tax	\$	185,183	\$	170,763	¢	14.420
Delinquent tax	Φ	238	Ф	170,703	\$	14,420 238
Motor vehicle tax		18,433		23,702		
RV tax		358		310		(5,269) 48
16/20 vehicle tax		0,0		680		
Commercial vehicle tax		2,280				(680)
Watercraft tax		2,200		1,845 184		435
Total taxes	_	206,492		197,484	_	(184)
Intangible tax		5,560				9,008
Licenses and permits		5,566		5,519		(2.094)
Utility franchise fees		65,050		3,650 70,000		(3,084)
Intergovernmental revenues		90,889		70,000 85,000		(4,950)
Local alcohol tax		1,687		2,456		5,889 (769)
Fines and fees		115,164		75,000		40,164
Miscellaneous revenues		21,266		23,000		(1,734)
Interest income		904		300		(1,73 <del>4)</del> 604
Operating transfers		85,000		85,000		004
Operating transfers	_	83,000		85,000	_	V
Total Cash Receipts		592,578		547,409	_	45,169
EXPENDITURES						
General government		·				
Personnel services		54,599		66,000		(11,401)
Contractual		52,779		72,400		(19,621)
Commodities		28,081		46,750		(18,669)
Public safety		157,127		212,500		(55,373)
Highway and streets		132,850		112,500		20,350
Capital outlay		132,030		179,650		(179,650)
Neighborhood revitalization rebates				177,050		(179,030)
Operating transfers						ő
Adjustment for qualifying						0
budget credits						0
ounger orogina						
Total Expenditures		425,436	\$	689,800	\$	(264,364)
Receipts Over (Under) Expenditures		167,142				
Unencumbered Cash, Beginning		316,931				
Prior Year Cancelled Encumbrances		0				
Unencumbered Cash, Ending	\$	484,073		•		

#### CITY OF WATHENA, KANSAS SPECIAL HIGHWAY FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		Variance- Over (Under)
CASH RECEIPTS					_	, , , , , , , , , , , , , , , , , , , ,
Intergovernmental revenues	\$	36,016	\$	35,600	\$	416
Interest income		111			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	111
Total Cash Receipts	<del></del>	36,127	<del></del>	35,600		527
EXPENDITURES						
Capital outlay				35,500		(35,500)
Operating transfers						0
Adjustment for qualifying budget credits						0
budget oredits					_	
Total Expenditures		0	\$	35,500	\$_	(35,500)
Receipts Over (Under) Expenditures		36,127				
Unencumbered Cash, Beginning		12,200				
Prior Year Cancelled Encumbrances		0				
Unencumbered Cash, Ending	\$	48,327				

#### CITY OF WATHENA, KANSAS EMPLOYEE BENEFIT FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		Variance- Over (Under)
CASH RECEIPTS	_	7104441		Duagov		(Glidel)
Taxes and Shared Revenues						
Ad valorem property tax	\$	30,713	\$	28,158	\$	2,555
Delinquent tax		41				41
Motor vehicle tax		3,344		4,305		(961)
RV tax		65		56		9
16/20 vehicle tax				123		(123)
Commercial vehicle tax		414		335		79
Watercraft tax				33		(33)
Total taxes		34,577	,	33,010	lea-th-	1,567
Interest income		33				33
Operating transfers					_	0
Total Cash Receipts	<del></del>	34,610		33,010		1,600
EXPENDITURES						
Payroll taxes		4,177		6,000		(1,823)
Retirement		4,221		6,000		(1,779)
Workers' compensation insurance				1,000		(1,000)
Health insurance		17,451		22,000		(4,549)
Unemployment		380				380
Neighborhood revitalization rebates					_	0
Total Expenditures		26,229	\$	35,000	\$_	(8,771)
Receipts Over (Under) Expenditures		8,381				
Unencumbered Cash, Beginning		3,946				
Prior Year Cancelled Encumbrances		0				
110. 10m Canonica Examination						
Unencumbered Cash, Ending	\$	12,327				

#### CITY OF WATHENA, KANSAS SPECIAL PARKS & RECREATION FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

				<b>.</b>		Variance- Over
CLOTINE CENERA	I	Actual		Budget		(Under)
CASH RECEIPTS			da .		•	(# co)
Intergovernmental	\$	1,687	\$	2,456	\$	(769)
Contributions		900				900
Interest income		22				22
Operating transfers	,	5,000		5,000	p	0
Total Cash Receipts		7,609		7,456		153
EXPENDITURES						
Capital outlay		1,063	M.,	10,000		(8,937)
Total Expenditures		1,063	\$	10,000	\$	(8,937)
Receipts Over (Under) Expenditures		6,546		•		
Unencumbered Cash, Beginning		9,080				
Prior Year Cancelled Encumbrances	<del></del>	0				
Unencumbered Cash, Ending	\$	15,626				

#### CITY OF WATHENA, KANSAS TORT LIABILITY FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

	-	Actual	<u>F</u>	Budget		Variance- Over (Under)
CASH RECEIPTS						
Interest income	\$	54	\$	50	\$_	4
Total Cash Receipts	<del></del>	54_		50		4_
EXPENDITURES						
Contingency		· · · · · · · · · · · · · · · · · · ·		<del></del>	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	0
Total Expenditures	_	0	\$	0	\$	0
Receipts Over (Under) Expenditures		54				
Unencumbered Cash, Beginning		26,383				
Prior Year Cancelled Encumbrances		0				
Unencumbered Cash, Ending	\$ <u></u>	26,437				

#### CITY OF WATHENA, KANSAS EQUIPMENT RESERVE FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

		Actual	***************************************	Budget		Variance- Over (Under)
CASH RECEIPTS						
Interest income	\$	454	\$	350	\$	104
Operating transfers		30,000		30,000		0
Total Cash Receipts	<u> </u>	30,454	<del></del>	30,350	_	104
EXPENDITURES Capital outlay	<u></u>		-	40,000		(40,000)
Total Expenditures		0	\$	40,000	\$	(40,000)
Receipts Over (Under) Expenditures		30,454				
Unencumbered Cash, Beginning		74,846				
Prior Year Cancelled Encumbrances	Section 2 control	0				
Unencumbered Cash, Ending	\$	105,300				

#### CITY OF WATHENA, KANSAS LAW ENFORCEMENT FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		Variance- Over (Under)
CASH RECEIPTS	h					
Intergovernmental	\$	2,174	\$	2,000	\$	174
Total Cash Receipts		2,174	<del></del>	2,000		174
EXPENDITURES						
Capital outlay		700		2,000	_	(1,300)
Total Expenditures		700	\$	2,000	\$_	(1,300)
Receipts Over (Under) Expenditures		1,474				
Unencumbered Cash, Beginning		2,006				
Prior Year Cancelled Encumbrances		0				
Unencumbered Cash, Ending	\$	3,480				

#### CITY OF WATHENA, KANSAS MUNICIPAL POOL FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

	Actual	Budget	Variance- Over (Under)
CASH RECEIPTS Sales taxes	\$	\$	\$ 0
Interest income	180		180
Total Cash Receipts	180	0	180
EXPENDITURES Capital outlay Contractual		87,116	(87,116) 0
Total Expenditures	0	\$87,116	\$ (87,116)
Receipts Over (Under) Expenditures Unencumbered Cash, Beginning Prior Year Cancelled Encumbrances	180 87,163 0		
Unencumbered Cash, Ending	\$87,343_		

#### CITY OF WATHENA, KANSAS ASSET FORFEITURE FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		Variance- Over (Under)
CASH RECEIPTS			_	<u> </u>	-	
Asset forfeiture	\$	· · · · · · · · · · · · · · · · · · ·	\$	5,000	\$_	(5,000)
Total Cash Receipts		0		5,000	_	(5,000)
EXPENDITURES						
Capital outlay	_			5,000		(5,000)
Total Expenditures	<del></del>	0	\$	5,000	\$	(5,000)
Receipts Over (Under) Expenditures		0				
Unencumbered Cash, Beginning		1				
Prior Year Cancelled Encumbrances	<del></del>	0				
Unencumbered Cash, Ending	\$ <u></u>	1				

## CITY OF WATHENA, KANSAS ELECTRICAL PROJECT FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

•		Actual	 Budget		Variance- Over (Under)
CASH RECEIPTS	_				
Intergovernmental	\$		\$	\$	0
Special assessment		71,614	72,000		(386)
Interest income		716	500		216
Operating transfers			 	-	0
Total Cash Receipts		72,330	 72,500	_	(170)
EXPENDITURES					
Contractual					0
Capital outlay					0
Commissions					0
Debt service	_	65,325	 67,000	_	(1,675)
Total Expenditures		65,325	\$ 67,000	\$_	(1,675)
Receipts Over (Under) Expenditures		7,005			
Unencumbered Cash, Beginning		351,935			
Prior Year Cancelled Encumbrances		0			
	<del>),</del>				
Unencumbered Cash, Ending	\$	358,940			

#### CITY OF WATHENA, KANSAS ELECTRIC SYSTEM FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		Variance- Over (Under)
CASH RECEIPTS		Actual	_	Duaget		(Cildor)
Sales to consumers	\$	1,090,963	\$	1,168,300	\$	(77,337)
Interest income	4	1,787	Ψ	1,500	*	287
Miscellaneous revenues		16,339	_	1,000		15,339
Total Cash Receipts	_	1,109,089		1,170,800	_	(61,711)
EXPENDITURES						
Personnel services		153,846		152,000		1,846
Contractual		23,134		31,400		(8,266)
Commodities		809,038		937,500		(128,462)
Capital outlay		17,719		42,000		(24,281)
Miscellaneous						0
Operating transfers		105,000		105,000	_	0
Total Expenditures	-	1,108,737	\$	1,267,900	\$_	(159,163)
Receipts Over (Under) Expenditures		352				
Unencumbered Cash, Beginning		527,886				
Prior Year Cancelled Encumbrances	_	0				
Unencumbered Cash, Ending	\$_	528,238				

#### CITY OF WATHENA, KANSAS WATER SYSTEM FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual	Budget		Variance- Over (Under)
CASH RECEIPTS				_	
Sales to consumers	\$	290,990	\$ 329,200	\$	(38,210)
Interest income		1,266	500		766
Miscellaneous revenues		5,298	 1,500	_	3,798
Total Cash Receipts	_	297,554	 331,200	<del></del>	(33,646)
EXPENDITURES					
Personnel services		73,543	69,500		4,043
Contractual		12,883	31,100		(18,217)
Commodities		180,643	215,100		(34,457)
Capital outlay		20,490	60,000		(39,510)
Operating transfers		5,000	 5,000	_	0_
Total Expenditures		292,559	\$ 380,700	\$_	(88,141)
Receipts Over (Under) Expenditures		4,995			
Unencumbered Cash, Beginning		218,243			
Prior Year Cancelled Encumbrances		0			
Unencumbered Cash, Ending	\$	223,238			

#### CITY OF WATHENA, KANSAS SEWER SYSTEM FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

		Actual	_	Budget		Variance- Over (Under)
CASH RECEIPTS						
Sales to consumers	\$	220,624	\$	233,500	\$	(12,876)
Interest income	_	779	_	600		179
Total Cash Receipts		221,403		234,100	_	(12,697)
EXPENDITURES						
Personnel services		73,540		69,500		4,040
Contractual		19,183		131,300		(112,117)
Commodities		28,879		42,500		(13,621)
Capital Outlay		10,580		50,000		(39,420)
Debt Service		104,316		0		104,316
Operating transfers		79,767		80,000	_	(233)
Total Expenditures	·····	316,265	\$	373,300	\$	(57,035)
Receipts Over (Under) Expenditures		(94,862)				
Unencumbered Cash, Beginning		342,964				
Prior Year Cancelled Encumbrances		0				
Unencumbered Cash, Ending	\$	248,102				

## CITY OF WATHENA, KANSAS SEWER LAGOON REPLACEMENT FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		Variance- Over (Under)
CASH RECEIPTS		w 000	ф.	2.222	Φ.	(20)
Operating transfers	\$	7,980	\$	8,000	\$	(20) 88
Interest income	<del></del>	. 88		<del></del>		
Total Cash Receipts		8,068		8,000		68
EXPENDITURES						
Capital outlay		28,035		40,000	March 1997	(11,965)
Total Expenditures		28,035	\$	40,000	\$	(11,965)
Receipts Over (Under) Expenditures		(19,967)				
Unencumbered Cash, Beginning		51,949				
Prior Year Cancelled Encumbrances		0				
		v.				
Unencumbered Cash, Ending	\$	31,982				

#### CITY OF WATHENA, KANSAS KDHE LAGOON PROJECT FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2019

	•				Variance- Over
	 Actual		Budget	_	(Under)
CASH RECEIPTS					
Operating transfers	\$ 61,787	\$	62,000	\$	(213)
Interest income	 70	<del>,</del>	100		(30)
Total Cash Receipts	 61,857		62,100	<u></u> .	(243)
EXPENDITURES					
Debt service	 152,017		152,017	<del></del>	0
Total Expenditures	 152,017	\$	152,017	\$	0
Receipts Over (Under) Expenditures	(90,160)				
Unencumbered Cash, Beginning	90,160				
Prior Year Cancelled Encumbrances	 0 .				
Unencumbered Cash, Ending	\$ 0	-			

#### CITY OF WATHENA, KANSAS CITY SALES TAX INFRASTRUCTURE FUND

#### Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual	 Budget	 Variance- Over (Under)
CASH RECEIPTS				
City Sales Tax	\$	187,172	\$ 160,000	\$ 27,172
Interest income	*****	504	 	 504
Total Cash Receipts	_	187,676	 160,000	 27,676
EXPENDITURES				
Capital Outlay		224,304	 300,000	 (75,696)
Total Expenditures		224,304	\$ 300,000	\$ (75,696)
Receipts Over (Under) Expenditures		(36,628)		
Unencumbered Cash, Beginning	•	234,328		
Prior Year Cancelled Encumbrances		0		
Unencumbered Cash, Ending	\$	197,700		

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 – Summary of Significant Accounting Policies

#### **Financial Reporting Entity**

The City of Wathena is a municipal corporation governed by an elected five member council. The City as an entity has been defined to include, on a combined basis, (a) the City of Wathena, Kansas (b) organizations for which the City of Wathena, Kansas is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the City of Wathena, Kansas are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The City's only related municipality entity, the Wathena Public Housing Authority, is not included in these financial statements.

#### **Fund Descriptions**

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The following types of funds comprise the financial activities of the City for the year 2019:

#### **Governmental Funds**

<u>General Fund</u> - The chief operating fund. Used to account for the resources except those required to be accounted for in another fund.

<u>Special Purpose Funds</u> - Used to account for the proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long term debt) that are intended for specified purposes.

<u>Business Funds</u> – funds financed in whole or in part by fees charged to users for goods or services (i.e. enterprise and internal service fund etc.)

<u>Capital Project Fund</u> – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 – Summary of Significant Accounting Policies (Continued)

#### Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the statutory basis of accounting.

#### Reimbursed Expenses

Reimbursed expenses are defined as repayments of amounts remitted on behalf of another party. All reimbursed expenses shown in the financial statements meet the following criteria: 1) the related disbursement was made in the current year on behalf of the payee, 2) the item paid for was directly identifiable as having been used by or provided to the payee, and 3) the amount of the reimbursed expense was directly tied to the amount of the original cash disbursement.

#### **Budgetary Information**

Kansas Statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 – Summary of Significant Accounting Policies (Continued)

#### **Budgetary Information (Continued)**

- 1. Preparation of the budget for the succeeding calendar year on or before August 1<sup>st</sup>
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5<sup>th</sup>.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing
- 4. Adoption of the final budget on or before August 25<sup>th</sup>.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were budget amendments for the year under audit.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances with disbursements being adjusted for the prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 – Summary of Significant Accounting Policies (Continued)

#### Inventories and Prepaid Expenses

Inventories and prepaid expenses which benefit future periods are recorded as expenditures.

#### **Use of Estimates**

The process of preparing financial statements requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenses. Such estimates relate primarily to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

#### NOTE 2 – Deposits and Investments

K.S.A. 9-1401 establishes the depositories which may be used by the government. The statute requires banks eligible to hold the government's funds have a main or branch bank in the county in which the government is located and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The government has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the government's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The government has no investment policy that would further limit its investment choices.

#### Concentration of Credit Risk

State statutes place no limit on the amount the government may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 2 – Deposits and Investments (Continued)

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. State statutes require the government's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were not legally secured at December 31, 2019.

At December 31, 2019, the government's carrying amount of deposits was \$2,445,550 and the bank balance was \$2,493,859. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$250,000 was covered by federal depository insurance and the balance was collateralized with securities held by the pledging financial institutions' agents in the government's name.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

#### NOTE 3 – Defined Benefit Pension Plan

Plan Description – The City of Wathena, Kansas participates in the Kansas Public Employees Retirement System (KPERS), a cost sharing multiple-employer defined benefit pension plan as provided by K.S.A 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Report which can be found on the KPERS website at <a href="https://www.kpers.org">www.kpers.org</a> or by writing to KPERS (611 S. Kansas; Topeka, KS 66603) or by calling 1-888-275-5737.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 4 - Defined Benefit Pension Plan (continued)

Contributions – K.S.A. 74-4919 and K.S.A. 74-4921 establishes the KPERS member-employee contribution rates depending on whether the employee is KPERS 1, KPERS2, or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2, and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to provisions Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2, and KPERS 3 be determined based on results of each annual actuarial valuation. Kansas sets a limitation on annual increases in the employer contributions rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.89% for the fiscal year ended December 31, 2019. Contributions to the pension plan from the City of Wathena, Kansas were \$33,127 for the year ended December 31, 2019.

#### **Net Pension Liability**

At December 31, 2019, the City of Wathena, Kansas' proportionate share of the collective net pension liability reported by KPERS was \$254,154 the net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined was an actuarial valuation as of December 31, 2018, which was rolled forward to June 30, 2019. The City of Wathena, Kansas' proportion of the net pension liability was based on the ratio of the City of Wathena, Kansas' contributions to KPERS, relative to the total employer and non-employer contributions to the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actual valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publically available on the website <a href="www.KPERS.org">www.KPERS.org</a> or can be obtained as described above.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 4 – Risk Management

The City is exposed to various risks of loss related to limited torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the City carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

#### NOTE 5 - Compliance with Kansas Statutes

We noted no violations of Kansas Statutes for the period under audit

#### NOTE 6 - Compensated Absences

It is the City's policy to pay employees' accrued vacation pay upon termination of employment, subject to the maximum hours of accumulation authorization in the following schedule:

The control of the co	Years of Continuous Employment						
	0-5	5-10	10-15	>15			
Full-Time employees							
Maximum Hours Accumulation	80	120	160	200			

#### **NOTE 7 – Interfund Transactions**

Operating transfers were as follows:

		Statutory	
From	То	Authority	Amount
Sewer	Sewer Lagoon Fund	12-825d	\$ 61,787
Sewer	Sewer Lagoon Replacement Fund	12-825d	7,980
Sewer	Equpiment Reserve Fund	12-825d	10,000
Electrical Fund	General Fund	12-825d	85,000
Electrical Fund	Equpiment Reserve Fund	12-8,117	15,000
Electrical Fund	Special Parks and Recreation Fund	12-8,117	5,000
Water Fund	Equipment reserves	12-825d	5,000

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 8 – Other Post Employment Benefits

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program.

#### NOTE 9 – Commitments and Contingencies

The City receives significant financial assistance from numerous federal and state governmental agencies in the form of grants and state pass through aid. The disbursements of finds received under these programs generally require compliance with the terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have material effect on the financial statements of the City as of December 31, 2019.

#### NOTE 10 – Subsequent Events Review

Subsequent events for management's review have been evaluated through May 31, 2020. The date in the prior sentence is the date the financial statements were available to be issued.